



Legislative Agenda
2016
Legislative Session



City of Jackson Proposed Legislative Priorities Mississippi 2016 Legislative Session/United States 115th Congress

STATEMENT OF GOALS

This document outlines guiding principles and legislative priorities for the upcoming state and federal legislative sessions. The fundamental goal of all City of Jackson legislative activities is to produce positive outcomes for the citizens of the municipality.

The City of Jackson's Legislative Proposals for 2016 have been designed and developed to ensure that we further the strategic goal of improving citizens' quality of life through socio-economic development, infrastructure enhancements, and the provision of outstanding municipal services. The focal points for 2016 are Infrastructure, Public Safety, and Community Enhancement. These critical areas represent essential building blocks in the progressive development of our city. Stabilizing and developing these components will be central to building stronger, more sustainable communities and, ultimately, a stronger central Mississippi.

GUIDING PRINCIPLES

INFRASTRUCTURE

State Request	Page 3
Council Resolution	Page 5
Federal Request	Page 15
Council Resolutions	Pages 17-19

A sound infrastructure not only gives Jackson a life line for healthy homes and businesses, but it stands as a prime marketing tool for retaining the people we have here and recruiting others who may soon call central Mississippi home. At the State level, the City of Jackson supports legislation that allows for a greater functional relationship between Jackson and the State of Mississippi in support of critical, shared infrastructure and public safety needs. At the Federal level, the City of Jackson supports programs and policies that would have a direct impact on the infrastructure issues of greatest importance to the City. Federal programs such as, those administered by the US Department of Transportation and US Army Corp of Engineers, will help the City address budgetary funding gaps, leverage City resources, and bring projects to completion in a timelier manner.

PUBLIC SAFETY

State Request.....Page 7
Council Resolution.....Page 9

An essential role of local government is to ensure community safety. Jackson's elected and appointed local government officials who are held accountable for public safety understand how local government can effectively control and prevent common public safety problems. In addition to securing public safety for its own sake, a community’s reputation for public safety heavily influences its appeal as a place to raise a family or open a business. The City of Jackson supports those efforts that assist in restoring and maintaining the public trust associated with the provision of sufficient police and fire services.

COMMUNITY ENHANCEMENT

State RequestPage 11
Council Resolution.....Page 13

Cities perform greater and produce more when its citizenry are empowered with the means by which to foster economic activity and deliver services that protect public health, safety and quality of life. The City of Jackson proposes and supports those efforts that create opportunities that enhance neighborhoods diminished by blight and promotes partnerships that benefit Jackson's quality of life.

OUTLOOK

Our State's Capital City should spur growth and economic development throughout the State of Mississippi. Currently, we are home to several of our largest colleges and universities, state offices, major utility firms, banks, most of the state’s largest hospital networks and 175,000 dedicated, hardworking Mississippians. As Hinds County represents the largest county in the state, and the home to the State’s Capital, we share a notable responsibility of creating a sound economic ecosystem to ensure long-term sustainability across the rest of Mississippi. With this legislative package, we accept the charge to push forward in making a positive impact and influence in the lives of our citizens and our neighbors.

We look forward to working with you in the upcoming session. Should you need any assistance or additional information from the City, please feel free to contact Director of Intergovernmental Affairs Synarus Green at synarusg@jacksonms.gov or (601) 316-3065.

Infrastructure (State Request)

The City of Jackson is the proud host to a myriad of State functions and facilities including legislative sessions held in the State Capitol building, the annual State Fair, the Dixie Rodeo, and the soon to come Mississippi History and Civil Rights Museums among others. Jackson is also home to a broad list of health care providers, colleges and universities and tourist sites (*see Exhibit A). It is the seat of state government and the center of the largest metropolitan area in the state which has continued to grow and create new opportunities for Mississippians to work, play, and thrive. In order to meet the current demands of this area and prepare for its future anticipated expansion, Jackson stakeholders have shifted more focus towards improving its sustainability, connectivity, and viability by focusing on infrastructure.

The city successfully garnered state legislative approval for a referendum and in 2014, our citizenry, recognizing the need for massive infrastructure improvements in the City, overwhelmingly voted in favor (90% approval of the referendum) of a 1% sales tax increase with the proceeds designated to fund needed street and bridge repairs as well as drainage, water, and sewer improvements throughout the City. Though the anticipated \$13M per year fund is a notable and a necessary source of capital, it does not address the infrastructure problems in their entirety. The area in and around the State's Capitol Complex is stifled by deteriorating streets and arterial bridges; many lacking the appropriate sidewalks, curbs and ramps to sufficiently meet the needs of pedestrians and disabled citizens. This vicinity has water and sanitary sewer infrastructure ranging in age from 40 to 100 years old. Degradation to water lines in this area contributes to the loss city wide of more than 40% of the water produced by Jackson's water treatment plants.

While proactively moving to address these needs, Jackson has experienced budgetary strain in deploying public safety resources. The Jackson Fire and Police Departments pride themselves on the provision of unwavering dedication to public safety. However, meeting the growing demands of the State's Capital has become a very taxing responsibility. Servicing the roughly six (6) square miles of area that encompasses the more than 40 State-owned properties cost annually about \$3 million and \$5.6 million for the City of Jackson's Police and Fire Departments, respectively. Additionally, in past years, resources costing more than \$400,000.00 have been expended annually by these departments to service State of Mississippi sponsored events that include the Mississippi State Fair, the Dixie National Parade and the Dixie National Rodeo. (*see Exhibit E & Exhibit F – Police & Fire Departments Cost Assessments)

The City of Jackson is proposing to the State a plan which establishes a framework that provides that over the next ten (10) years the State will take the primary obligation of providing capital improvement projects to a defined area of the city which extends from the State Capitol Building to the campuses of Jackson State University and the University of Mississippi Medical Center. This area, referred to in the plan as the “Capitol Complex Improvement District” (CCID), is a proposed expansion of the current Capitol Complex boundaries and authorities as defined by Mississippi Code Annotated §29-5-77. (*see Exhibit B & C)

The protection and enhancement of this area should be an important economic goal of our state. As with any other strategic economic objective, the state needs a plan which ensures that it reaches its goal. Attached as (Exhibit D) is the plan to enhance the CCID over a period of 10 years which will result in the dramatic enhancement of the CCID to a level that will symbolize to the state's residents and visitors alike that Mississippi is determined to set a standard of excellence that is reflected in its Capital City and Seat of Government.

Many will ask, “Why can’t Jackson do this with its own resources?” One answer to a large degree is that tax revenues that primarily fund municipal government, property taxes and sales taxes, have been dispersed throughout the metropolitan area in such a way that Jackson is left with the expenses of maintaining services for an area which is largely exempt. Within the last ten years, Jackson has seen an increase in property tax collections from \$41,324,000.00 in (2006) to \$61,797,000.00 in (2014) which was an increase of roughly 50%. Over this same time frame, Jackson saw a drop in its sales tax collections from \$37,993,000.00 in (2006) to \$29,440,000.00 in (2014) which was about a 23% decrease. Overall, over this period Jackson saw an increase in general fund collections of around 6%. However, this increase fails to sufficiently meet the ever growing demands of a metropolitan area. Comparably and over the same time frame, Baton Rouge (LA) experienced a growth in property tax collections from \$66,921,000.00 to \$98,253,000.00 which was a 46% increase. Baton Rouge also saw a 23% increase in sales tax collections from \$180,636,000.00 to \$223,780,000.00 at a time when Jackson experienced a loss. Birmingham (AL) experienced a growth in property tax collections from \$52,699,000.00 to \$55,842,000.00 which was a 5% increase. Birmingham also saw a significant 33% increase in sales tax collections from \$109,085,000.00 to \$145,394,000.00 at a time when Jackson experienced a loss. Even though the rate of collections between Jackson and these cities was similar, the amount of Jackson's collections has trended considerably lower. (*see Exhibit G)

Jackson is already making the maximum effort to provide the financial resources needed. The general fund tax levy of (58.03) mills is (30) mills higher than the average of the cities in the surrounding metropolitan area and the school millage rate is (71.1) mills which is (11.6) mills higher than the average of surrounding cities. In 2013, the governing authorities moved to significantly increase water and sewer rates, 28% and 108% respectively, to support an enterprise fund that had not had a rate increase adjustment to match expenses in years. These funds were desperately needed to bring the city’s sanitary sewer system in compliance with Environmental Protection Agency (EPA) mandates. This in addition to the levied 1% sales tax being dedicated to a broad array of critical capital infrastructure improvements.

The stability of Central Mississippi helps to define the character of our diverse and beautiful state, contributing significantly to our state's economy. This legislation creates an opportunity for Mississippi and its State Capital to work together to insure that the important center of government and civic affairs in the state makes the statement that Mississippi intends to be a leader in economic and cultural development in the nation.

RESOLUTION OF THE CITY OF JACKSON, MISSISSIPPI, IN SUPPORT OF PROPOSED LEGISLATIVE INITIATIVES THAT WOULD AMEND THE CAPITAL COMPLEX AS DEFINED BY MISSISSIPPI CODE ANNOTATED §29-5-77 AND ESTABLISH A FUNDING MECHANISM FOR IMPROVEMENT PROJECTS WITHIN A CENTRALIZED STATE DEVELOPMENT AND IMPROVEMENT COMPLEX WITH A DEFINED SCOPE OF PUBLIC PROPERTIES, SURFACE AND GROUND INFRASTRUCTURE IMPROVEMENT PROJECTS.

WHEREAS, the City Council of the city of Jackson, Mississippi ("City of Jackson"), has met to consider support for certain proposed legislation during the 2016 Mississippi Legislative Session; and

WHEREAS, The City Council resolves to support certain legislation deemed worthy by the City of Jackson; and

WHEREAS, several State-owned properties in Central Mississippi's metropolitan area rest on top of crumbling bridges, water and sanitary sewer infrastructures with sections ranging in age from forty (40) to a hundred (100) years old; and

WHEREAS, annually, there is a need to service the more than seven hundred twenty (720) lane miles of paved road that encompass and/or connect the forty (40) or more State-owned properties within Central Mississippi's metropolitan area at a cost of roughly one hundred fifty thousand dollars (\$150,000.00) per lane mile; and

WHEREAS, annually, there is a need to service the more than two-hundred forty (240) lane miles of paved road that encompass and/or connect the forty (40) or more State-owned properties within Central Mississippi's metropolitan area at a cost of roughly five hundred dollars (\$500.00) per foot; and

WHEREAS, annually, there is a need to service about ten (10) arterial bridges that supply traffic flows to the roads that connect the forty (40) or more State-owned properties within Central Mississippi's metropolitan area which the Mississippi Department of Transportation estimate repair and/or construction cost around twenty-three million dollars (\$23,000,000.00); and

WHEREAS, annually, there is a need to upgrade and/or modify crosswalks, curbs and sidewalks along the roadways that encompass and/or connect the forty (40) or more State-owned properties within Central Mississippi's metropolitan area to ensure adequate access to civic life for all pedestrians especially those with disabilities; and

WHEREAS, routine maintenance programs are crippled by diminishing funds which then severely hampers the ability to adequately address infrastructure degradation issues associated with properties owned by the State of Mississippi; and

WHEREAS, the water/sewer infrastructure, streets and bridges within this metropolitan area support and serve as a crucial point for transit convergence in the State.

THEREFORE, BE IT RESOLVED that the City Council for the City of Jackson, Mississippi supports proposed legislative initiatives to be considered during the 2016 Session of the Mississippi Legislature that would create a Centralized State Development and Improvement Complex with a defined area of public properties, surface and ground infrastructure within the State's central metropolitan area.

THEREFORE, BE IT FURTHER RESOLVED that the City Council for the City of Jackson, Mississippi supports proposed legislative initiatives to be considered during the 2016 Session of the Mississippi Legislature that would establish a funding mechanism for improvement projects within the centralized state development and improvement complex.

IT IS FURTHER RESOLVED that the City Clerk is directed to provide a certified copy of this Resolution to each committee of the Mississippi Legislature to which such proposed legislation has been assigned, as well as a copy to each member of the Hinds County delegation.

Public Safety (State Request)

Municipalities continue to struggle with maintaining funding levels necessary to meet the growing public demands for more police and fire safety services. Budgetary constraints, reductions in discretionary funding opportunities, attrition, and a shrinking pool of qualified applicants has limited the strength of many police and fire departments complicating the challenge of providing sufficient services. Assistance is needed to ensure that municipalities can promote safe, secure communities while also being able to prepare, respond and recover from calamities.

This proposed legislation would also help:

- Support culturally relevant training for Fire and Police Department personnel and provide the funding necessary to upgrade outdated, antiquated systems;
- Support the welfare of the public through crime prevention/reduction and ensure equity in the administration of justice in the provision of public service to the metropolitan area;
- Support the welfare of the public through effective fire safety programming; and
- Promote safe, secure communities that are better equipped to prepare, respond and recover from emergencies/calamities both man-made and natural.

RESOLUTION OF THE CITY OF JACKSON, MISSISSIPPI, IN SUPPORT OF PROPOSED LEGISLATIVE INITIATIVE FOR THE AUTHORIZATION OF FUNDING TO BE USED TO ESTABLISH A LOCAL AND MUNICIPAL FIRE AND EMERGENCY MANAGEMENT SAFETY FUND TO PROVIDE FINANCIAL RESOURCE ASSISTANCE TO CITIES AND COUNTIES IMPLEMENTING EMERGENCY RESPONSE, PUBLIC SAFETY AND FIRE SAFETY PROGRAMS WITHIN THEIR COMMUNITIES.

WHEREAS, the City Council of the city of Jackson, Mississippi ("City of Jackson"), has met to consider support for certain proposed legislation during the 2016 Mississippi Legislative Session; and

WHEREAS, the City Council resolve to support certain legislation deemed worthy by the City of Jackson; and

WHEREAS, the recent frequency of natural disasters and the rising threat of man-made catastrophes have pressed our fire, police and emergency management personnel to stretch diminishing funds needed to ensure that the Capital City can prepare, respond and recover from calamities; and

WHEREAS, Jackson's readiness for manmade and natural threats is an essential factor in the integrity of security protocols statewide; and

WHEREAS, the governing authorities of the city of Jackson support a request for funding to establish a local and Municipal Fire and Emergency Management Safety Fund to provide financial resource assistance to cities and counties implementing emergency response, public safety and fire safety programs within their communities.

THEREFORE, BE IT RESOLVED that the City Council for the city of Jackson, Mississippi supports proposed legislative initiatives to be considered during the 2016 Session of the Mississippi Legislature for the authorization of funding to establish a local and Municipal Fire and Emergency Management Safety Fund to provide financial resource assistance to cities and counties implementing emergency response, public safety and fire safety programs within their communities.

IT IS FURTHER RESOLVED that the City Clerk is directed to provide a certified copy of this Resolution to each committee of the Mississippi Legislature to which such proposed legislation has been assigned, as well as a copy to each member of the Hinds County delegation.

Community Enhancement (State Request)

Jackson's City Government has done well addressing the nearly four thousand (4,000) dilapidated, blighted properties that have been scattered across its landscape in recent years. In the past, the inability to adequately address these problems caused some residents and businesses to leave these areas and even Jackson resulting in a loss in tax revenues. Those who remain are left to deal with the loss in neighborhood appearance and a reduction in property values. Consequently, without improvement, these areas become targets for illegal dumping and breeding grounds for criminal activities.

In an attempt to restore and enhance neighborhoods, residents approached the governing authorities with interest for opportunities to address these issues. One such opportunity to empower communities was the community improvement district law.

Community Improvement Districts (CIDs) are special local improvement districts generally created to supplement city services and for enhancements such as “clean and safe” projects. The difference between a CID and a Business Improvement District (BID) is that a CID can include residential property as well as commercial property. The previous law that offered this allowance to municipalities sunset on July 1, 2001.

This proposed legislation would allow property owners within specific boundaries to increase millage up to six mills per year to plan for and make improvements that are determined by the district. The proposed legislation allows a homeowners association or Mississippi non-profits to improve the appearance or functioning of property located within the district including, but not limited to:

- parks and related facilities, sidewalks, streets, street curbing, street medians, planting areas, walls, lighting equipment, fountains and flagpoles;
- trees, shrubs, flowers and other vegetation;
- security enhancements including, but not limited to, cameras, radios, monitors and related equipment;
- private patrol services; and
- the acquisition, rehabilitation and sale of property in a special local improvement district.

RESOLUTION OF THE CITY OF JACKSON, MISSISSIPPI, IN SUPPORT OF PROPOSED LEGISLATION INITIATIVE THAT WOULD GIVE GOVERNING AUTHORITIES OF A MUNICIPALITY THE AUTHORITY TO ESTABLISH ONE OR MORE SPECIAL LOCAL IMPROVEMENT DISTRICTS AND TO LEVY AND COLLECT AN ANNUAL SPECIAL TAX TO BE USED BY THE ENCOMPASSED NEIGHBORHOOD ASSOCIATIONS FOR THE PURPOSE OF COMMUNITY ENHANCEMENTS AND ENRICHMENTS.

WHEREAS, City Council of the city of Jackson, Mississippi ("City of Jackson"), has met to consider support for certain proposed legislation during the 2016 Mississippi Legislative Session; and

WHEREAS, the City Council resolves to support certain legislation deemed worthy by the City of Jackson; and

WHEREAS, Jackson has roughly one hundred six (106) square miles of land with pockets of land, varying in sizes, dedicated to industrial, commercial, and residential use; and

WHEREAS, many of these pockets contain brownfields, superfunds, vacated or abandoned industrial facilities, and over four thousand (4,000) dilapidated, blighted properties; and

WHEREAS, these troublesome areas have become targets for illegal dumping and breeding grounds for criminal activities; and

WHEREAS, the inability to adequately address these problems has led to some residents and businesses leaving these areas and even Jackson resulting in a loss to our tax base; and

WHEREAS, the governing authorities of the City of Jackson seek to improve the City's ability to foster more vibrant communities by cultivating new development opportunities, embracing other area attractions, and rehabilitating blighted areas; and

WHEREAS, the governing authorities have worked diligently with limited funds to foster better relationships with communities and their parks, maintain areas around parks, and continue to promote the use of all parks in the City of Jackson; and

WHEREAS, the governing authorities have worked to improve the quality of life through the promotion of measures designed to enhance the urban environment and strengthen community resources.

THEREFORE, BE IT RESOLVED that the City Council for the City of Jackson, Mississippi supports proposed legislative initiatives to be considered during the 2016 Session of the Mississippi Legislature that will give governing authorities of a municipality the authority to establish one or more special local improvement districts and to levy and collect an annual special tax to be used by the encompassed neighborhood associations for the purpose of community enhancements and enrichments.

IT IS FURTHER RESOLVED that the City Clerk is directed to provide a certified copy of this Resolution to each committee of the Mississippi Legislature to which such proposed legislation has been assigned, as well as a copy to each member of the Hinds County delegation.

FEDERAL REQUEST**Infrastructure**

The City of Jackson has several critical needs relating the current water and wastewater system, as well as needs involving transportation and infrastructure. The City has worked aggressively to address these requirements, and despite concerted efforts the overall costs of these projects continues to outstrip budgetary resources. Additionally, without these improvements Jackson may miss many economic development opportunities due to the difficulty associated with recruiting new businesses to the areas lacking these essential infrastructure improvements.

In an effort to help address these challenges it is recommended that the City advocate through the Mississippi Congressional delegation for the following programs and assistance:

A resolution supporting efforts to avoid the de-obligation of the \$25 million Water Resources Development Act (WRDA) 2007 authorization for the City of Jackson;

A resolution in support of additional funding for the Section 592 program administered by the U.S. Army Corps of Engineers which provides grants for environmental infrastructure improvements in the State of Mississippi; and

A resolution supporting grants, programs and funding for infrastructure projects such as the U.S. Department of Transportation TIGER Grant program.

Justification of Support:

These resolutions support programs and policies that would have a direct impact on the infrastructure issues of greatest importance to the City. Federal programs such as these will help the City address budgetary funding gaps, leverage City resources, and bring projects to completion in a timelier manner.

RESOLUTION OF THE CITY OF JACKSON, MISSISSIPPI, IN SUPPORT OF PROPOSED LEGISLATIVE INITIATIVE THAT APPROPRIATES FUNDING FOR THE SECTION 592 PROGRAM ADMINSTRATED BY THE U.S. ARMY CORPS OF ENGINEERS WHICH PROVIDES GRANTS FOR ENVIRONMENTAL INFRASTRUCTURE IMPROVEMENTS IN THE STATE OF MISSISSIPPI.

WHEREAS, the City Council of the City of Jackson, Mississippi ("City of Jackson"), has met to consider support for certain proposed legislation during the 115th Congress of the United States; and

WHEREAS, the City Council resolved to support certain legislation deemed worthy by the City of Jackson; and

WHEREAS, the City of Jackson has several critical needs relating to the current water and wastewater system, as well as needs involving transportation and infrastructure; and

WHEREAS, the City has worked aggressively to address these requirements, and despite concerted efforts, the overall costs of these projects continues to outstrip budgetary resources; and

WHEREAS, routine maintenance programs are crippled by diminishing funds which then severely hampers the City's ability to adequately address infrastructure degradation issues; and

WHEREAS, Federal programs such as these will help the City address budgetary funding gaps, leverage City resources, and bring projects to completion in a timelier manner.

THEREFORE, BE IT RESOLVED that the City Council for the City of Jackson, Mississippi, supports proposed legislative initiatives to be considered during the 115th Congress of the United States that would appropriate additional funds for the Section 592 Program administered by the U.S. Army Corp of Engineers which provides grants for environmental infrastructure improvements in the State of Mississippi.

IT IS FURTHER RESOLVED that the City Clerk is directed to provide a certified copy of this Resolution to each member of the Mississippi Congressional delegation.

RESOLUTION OF THE CITY OF JACKSON, MISSISSIPPI, IN SUPPORT OF PROPOSED LEGISLATIVE INITIATIVE THAT APPROPRIATES FUNDING FOR THE U.S. DEPARTMENT OF TRANSPORTATION'S TIGER GRANT PROGRAM, AND THE LIKE, THAT PROVIDE GRANT OPPORTUNITIES FOR INFRASTRUCTURE IMPROVEMENTS PROJECTS IN THE STATE OF MISSISSIPPI.

WHEREAS, the City Council of the City of Jackson, Mississippi ("City of Jackson"), has met to consider support for certain proposed legislation during the 115th Congress of the United States; and

WHEREAS, the City Council resolves to support certain legislation deemed worthy by the City of Jackson; and

WHEREAS, the City of Jackson has several critical needs relating to the current water and wastewater system, as well as needs involving transportation and infrastructure; and

WHEREAS, the City has worked aggressively to address these requirements, and despite concerted efforts, the overall costs of these projects continues to outstrip budgetary resources; and

WHEREAS, routine maintenance programs are crippled by diminishing funds which then severely hampers the City's ability to adequately address infrastructure degradation issues; and

WHEREAS, Federal programs such as these will help the City address budgetary funding gaps, leverage City resources, and bring projects to completion in a timelier manner.

THEREFORE, BE IT RESOLVED that the City Council for the City of Jackson, Mississippi, supports proposed legislative initiatives to be considered during the 115th Congress of the United States that would appropriate funds for the U.S. Department of Transportation's TIGER Grant Program, and the like, for infrastructure improvements projects in the State of Mississippi.

IT IS FURTHER RESOLVED that the City Clerk is directed to provide a certified copy of this Resolution to each member of the Mississippi Congressional delegation.

(Exhibit A)

**STATE-OWNED PROPERTIES OR
PROPERTIES OF STATE INTEREST
BUILDINGS WITHIN CAPITAL
METROPOLITAN AREA:**

Mississippi Old and New Capitol Buildings
Governor's Mansion
Mississippi Supreme Court/Appeals and its
Office of Courts
Mississippi Department of Public Safety
Mississippi Offices of the Attorney General
Mississippi Offices of Secretary of State
Mississippi Offices of State Auditor
Mississippi Offices of State Treasurer
Mississippi Department of Agriculture and
Commerce
Mississippi Department of Archives and History
Mississippi National Guard
Mississippi Department of Education
Mississippi Department of Health
Mississippi Department of Insurance
Mississippi Department of Transportation
Mississippi Public Service Commission
Mississippi Department of Human Services
Mississippi Department of Finance and
Administration
Mississippi Department of Revenue
Mississippi Department of Environmental
Quality
Mississippi Development Authority
Mississippi Department of Corrections Offices
Mississippi Department of Employment
Security
Mississippi Department of Wildlife, Fisheries
and Parks
Mississippi Workers' Compensation Offices

**MEDICAL PROVIDERS WITHIN THE
CAPITAL METROPOLITAN AREA:**

University of Mississippi Medical Center
Mississippi Baptist Hospital
St. Dominic Hospital
Merit Hospital (formerly Central Mississippi
Medical Center)
River Oaks Medical Center
Jackson Mall Medical Clinic

Select Specialty Medical Complex
Methodist Rehabilitation Center
Batson Children's Hospital
Veteran's Medical Hospital
Eldercare Nursing and Personal Care Homes
Physician Offices, Labs and Pharmacies
Mississippi Emergency Assistance (MEA)

COLLEGES & UNIVERSITIES:

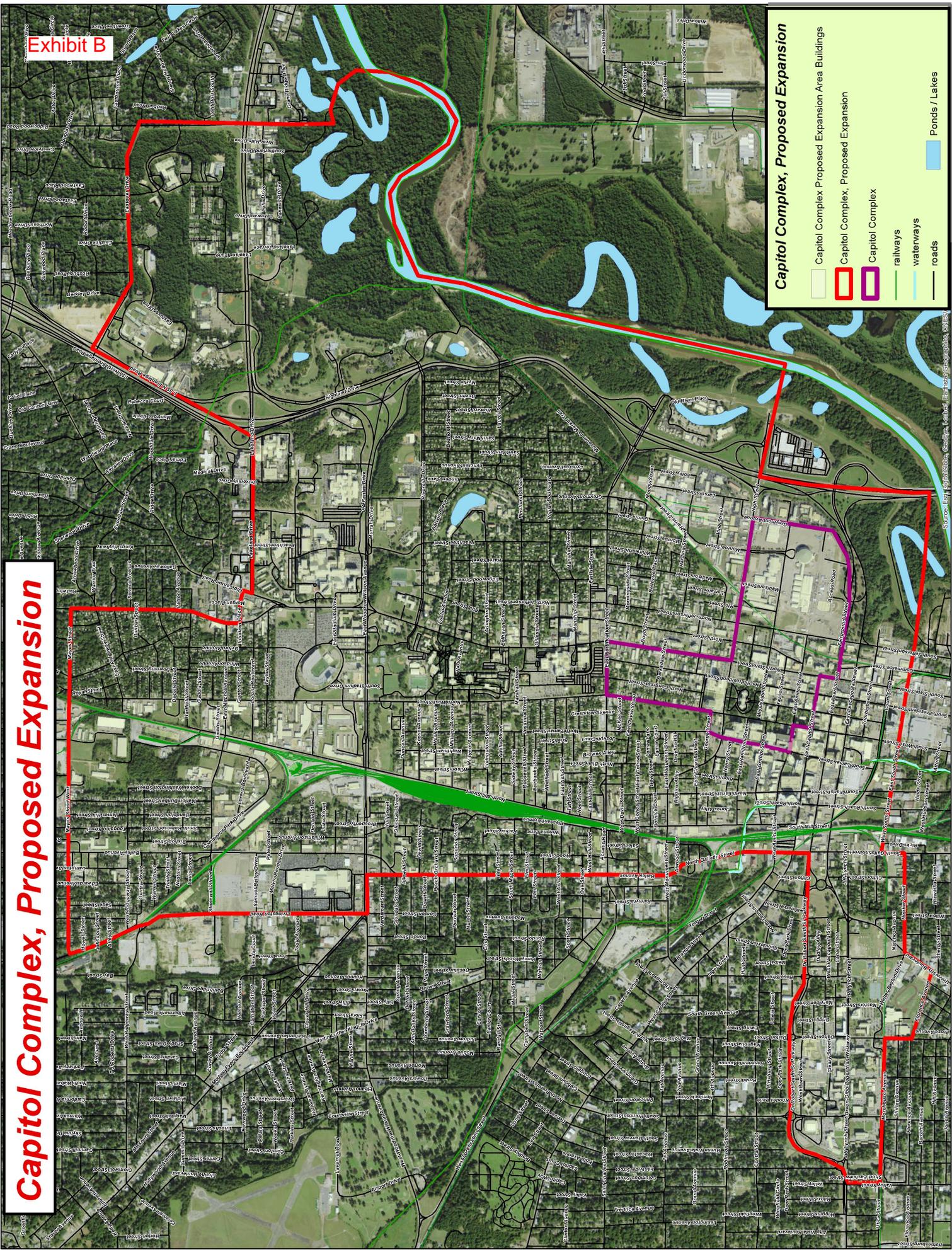
Jackson State University
Hinds Community Colleges
Belhaven College
Millsaps College
Wesley Biblical Seminary
Mississippi College
Mississippi College School of Law @ Jackson
Tougaloo College
Tulane University
University of Phoenix
Antonelli College
Phillips College
ITT Technical Institute
Strayer University
Virginia College

**MUSEUMS, ART AND
ATTRACTIONS/ENTERTAINMENT:**

Smith Robertson Museum and Cultural Center
Mississippi Museum of Art
Mississippi History Museum
Mississippi Civil Rights Museum
The Zoological Park
Mississippi Coliseum and Trademark Center
Mississippi Children's Museum
Mississippi Museum of Natural Science
Thalia Mara Hall
LeFleur's Bluff State Park
Smith-Wills Stadium
Mississippi Veterans Memorial Stadium
Mississippi Agricultural Museum
Mississippi Sports Hall of Fame
Eudora Welty Library
Eudora Welty House & Garden
Russell C. Davis Planetarium

Exhibit B

Capitol Complex, Proposed Expansion



Capitol Complex, Proposed Expansion

- Capitol Complex Proposed Expansion Area Buildings
- Capitol Complex, Proposed Expansion
- Capitol Complex
- railways
- waterways
- roads
- Ponds / Lakes

(Exhibit C)

CAPITOL COMPLEX PROPOSED BOUNDARIES

- Beginning at a point on the west bank of the Pearl River determined by extending the south curb line of High Street east until it meets the bank of the Pearl River;
- then north along the west bank of the Pearl River (extending along the southern boundary of LeFleur's Bluff State Park) until it reaches the northern curb line of Lakeland Drive (Highway 25);
- then east along the north curb line of Lakeland Drive until it reaches the northern drainage ditch of Eastover Drive;
- then west along the northern drainage ditch and curb line of Eastover drive until it reaches the western curb line of the west frontage road of I-55;
- then south along the west curb line of such frontage road until it reaches the northern curb line of Lakeland Drive;
- then west along the northern curb line of Lakeland Drive until it reaches the eastern curb line of Old Canton Road;
- then north along east curb line of Old Canton Road until reach the northern curb line of Fondren Place;
- then west along the north curb line of Fondren Place to the west curb line of North State Street;
- then north along the west curb line of North State Street to the north curb line of Mayes Street
- then west on north curb line of Mayes Street until it reaches the west curb line of Livingston Road;
- then south along the west curb line of Livingston Road until it reaches the south curb line of Woodrow Wilson Drive;
- then east along the south curb line of Woodrow Wilson Drive to the west curb line of Bailey Avenue (which becomes Gallatin Street);
- then south along the west curb line of Bailey Avenue and then Gallatin Street until it reaches the north curb line of Dr. Robert Smith Sr. Parkway;
- then west along the north curb line of Dr. Robert Smith Sr. Parkway until it intersects with John R. Lynch Street on the west side of Jackson State University;
- then west on John R. Lynch Street until it in reaches the west curb line of Valley Street;
- then south along the west curb line of Valley Street until it reaches the north curb line of Morehouse Street;
- then east along the north curb line of Morehouse Street until it reaches the west curb line of Dalton Street;
- then south along the west curb line of Dalton Street until it reaches the south curb line of Florence Avenue;

(Exhibit C)

- then east along the south curb line of Florence Avenue until it reaches the east curb line of University Blvd. (Terry Road);
- then north and along the east curb line of University Blvd. until it reaches the south curb line of Hooker Street;
- then east along the south curb line of Hooker Street extending in a straight line to the railroad tracks;
- then up west side of tracks to South Street;
- then east on South Street to the east end of Jefferson Street and extend South Street in a straight line to the east to the western edge of I-55;
- then north along the western edge of I-55 until it reaches the south curb line of High Street;
- then east along the south curb line of High Street and extending such line to the Pearl River and the point of the beginning.

(Exhibit D)

LEGISLATIVE PLAN FOR CAPITOL COMPLEX IMPROVEMENT DISTRICT (CCID)

The legislation will create a ***Capitol Complex Improvement District***. The CCID will have the authority necessary to carry out its obligations under this plan. It shall have a board of directors consisting of five members; two (2) of which shall be residents of Hinds County and three (3) residents of either Hinds, Madison or Rankin Counties. The members shall be appointed as follows:

- The Governor will appoint two (2) members;
- The Lieutenant Governor will appoint one (1) member;
- The Speaker of the House will appoint one (1) member; and
- The Mayor of the City of Jackson will appoint one (1) member.

The members shall serve a term of three (3) years and may be reappointed. The appointments will be staggered so that there will be no more than two (2) new or reappointed members in any year.

- The board shall appoint an executive director who shall be the chief executive officer of the district and shall select all other employees of the district.
- The district shall have such employees as shall be selected by the executive director for positions approved by the board.
- The administrative budget of the district including all salaries and benefits of the employees and such other administrative expenses as may be approved by the board of directors shall not exceed five percent (5%) of the amount allocated to the district from the legislation in any fiscal year for costs of the infrastructure projects (whether or not such allocated costs are expended within such fiscal year) (hereinafter referred to as "Project Funds").
- The offices of the district shall work under the auspices of the State of Mississippi Department of Finance and Administration (hereinafter referred to as "DFA") and within office space arranged by DFA. DFA shall be authorized to provide such personnel and services for the district as may be requested by the board of directors. The direct cost of such personnel and services provided by DFA shall be reimbursed to DFA from the administrative funds of the district.
- An additional twelve and a half percent (12½%) of the sales tax revenue derived from within the corporate limits of the City of Jackson (approximately \$24,000,000 based on current numbers) shall be paid into a fund maintained by the State Treasurer and held for the sole purpose of fulfilling the obligations under the legislation establishing the CCID. All interest accruing on funds will inure to benefit of fund.

(Exhibit D)

- As soon as monthly funds are paid into the CCID account, fifteen percent (15%) of the funds will be paid to the City of Jackson to compensate for general police and fire services for the area within the CCID.
 - The city will agree to provide police coverage for major events within the CCID area.
- The remaining eighty-five percent (85%) of funds will be designated Project Funds and will be used for the following purposes:
 - Street reconstruction, resurfacing and other repairing of roadway, surface or curb and gutter.
 - Bridge construction, reconstruction and repair.
 - Reconstructing and repairing the surface water drainage system including street drains, ditches, culverts and components of the system.
 - Installing and replacing street lighting.
 - Installing and replacing traffic signals.
 - Installation of new water and sewer lines and rehabilitation of existing water and sewer lines.
 - Reconstructing and repairing parks, cemeteries and public right-of-way including all sidewalks along public streets.
 - Planting and replacing landscape materials and trees within public parks and right-of-way.
 - Constructing, reconstructing and repairing city-owned buildings used for public performances and the arts.
 - Placing overhead electrical and other utilities underground.
- Funds may be used to fund a portion of a project where the remainder of the funds will be derived from other sources.
- Funds in the Project Fund, up to a maximum amount of twenty-five percent (25%) of the funds received in any fiscal year, may be pledged to pay principal, interest, and other incidental expenses incurred in connection with the issuance of debt by the CCID to fund all or a portion of a project. Such debt shall mature no longer than five years after the date of issuance.
- Funds may be used as leverage or match towards Federal funding opportunities awarded to perform projects that align with the approved scope of projects for the CCID.
- The CCID shall develop a comprehensive plan working in conjunction with the City of Jackson, DFA, Jackson State University, the University Medical Center and the Mississippi Department of Archives & History. The plan shall seek to incorporate the needs and concerns of each of the participants as well as the other major governmental and civic property owners in the CCID. The plan shall be approved by the Jackson City

(Exhibit D)

Council and the board of directors of the CCID. Projects funded under this legislation shall be undertaken in furtherance of the plan. The plan shall be completely updated and revised every five years. Changes to the plan may be implemented at any time.

- To implement this planning process, the legislation shall create a Capitol Complex Planning Commission which will consist of 11 members. The members shall be appointed as follows:
 - - Three members appointed by the Major of Jackson;
 - Two members appointed by the Governor;
 - One member appointed by the Lieutenant Governor;
 - One member appointed by the Speaker of the House;
 - One member appointed by the President of Jackson State University;
 - One member appointed by the Vice Chancellor of the University Medical Center;
 - One member appointed by the Board of Directors of the Mississippi Department of Archives and History;
 - The director of the DFA shall be an ex-officio member.
- The legislation will provide that the City of Jackson retains the obligation to maintain all infrastructures within the area of the CCID including the new infrastructure constructed under this legislation.

JACKSON POLICE
DEPARTMENT
Cost Analysis for Project Area

PROJECT AREA

The defined Project Area consists of many government properties and institutions. The Project Area includes four (4) colleges/universities, four (4) major hospitals and represents the State of Mississippi's largest concentration of commercial/office properties.

The Project Area covers portions of three (3) different police precincts and encompasses eight (8) police beats. The Jackson Police Department has responded to an annual average of 41,318 calls for service in the Project Area.

PRECINCT	BEATS	CALLS FOR SERVICE
Precinct 2	Beat 3	6,002
Precinct 2	Beat 4	5,423
Precinct 2	Beat 6	4,141
Precinct 3	Beat 2	6,235
Precinct 4	Beat 1	4,090
Precinct 4	Beat 2	4,597
Precinct 4	Beat 3	5,916
Precinct 4	Beat 4	4,914
TOTAL →	8	41,318

*2012-2014 Average

MANPOWER

To facilitate the calls for service in the Project Area, the Jackson Police Department staffs one (1) beat officer in each of the eight (8) precinct beats. Each of the eight (8) precinct beats are staffed for three (3) eight-hour shifts for 365 days a year.

Total Officers to Fill Beats	Hours Worked Per Shift	Number of Shifts	Worked Days Required	Total Man-hours	Costs (hourly w/benefits)	Total Costs
8	8 hours	3	365 days	70,080 hrs.	\$33.81	\$2,369,404.80
TOTAL →						\$2,369,404.80

8 beat officers x 8 hours x 3 shifts x 365 days = 70,080 man-hours/year

SPECIAL EVENTS

The Project Area is one of the most culturally diverse and vibrant areas in the State of Mississippi. The area includes the Mississippi State Fairgrounds, Mississippi Veterans Memorial Stadium, Smith-Wills Stadium, the Belhaven community, the Midtown community, portions of the Fondren community and several well attended museums. The downtown area hosts several annual events to include various parades, run/walks and fairs.

These annually recurring events within the Project Area require additional manpower to ensure proper public safety and security.

DATES	EVENTS	OVERTIME
October 1-12, 2014	Mississippi State Fair	9,600 man-hours
October 11, 2014	Jackson State Homecoming Parade	180 man-hours
December 6, 2014	City Of Jackson Christmas Parade and Tree Lighting	240 man-hours
January 11, 2015	MS Blues Marathon	400 man-hours
February 14, 2015	Dixie National Parade	44 man-hours
February 10-13, 2015	Dixie National Rodeo (Traffic Control)	256 man-hours
March-December 2015	Fondren's "First Thursday"	576 man-hours
March 21, 2015	St. Paddy's Day Parade	425 man-hours
March 28, 2015	Zippity-Doo-Dah Parade	600 man-hours
April 11, 2015	Susan G. Koman Run	320 man-hours
June 13, 2015	Michael D. Johnson Annual 5K/Run walk	36 man-hours
July 11, 2015	Black Rodeo Parade	56 man-hours
September 26, 2015	Wells Fest	20 man-hours

August 15, 2015	Belhaven Nights	120 man-hours
September 18-20, 2015	Celtic Fest	68 man-hours
September-November 2015	Jackson State Football	520 man-hours
TOTAL→		13,461 man-hours

Total Annual Events	Total Event Man-hours	Costs (hourly w/benefits)	Total Costs
16	13,461 hrs.	\$33.81	\$455,116.41
TOTAL →			\$455,116.41

PATROL VEHICLES

Equipping each beat officer in the Project Area with reliable transportation is essential in providing day-to-day patrol as well as special events coverage. Costs associated with equipping each beat officer for all shifts with transportation not only includes the vehicle itself but all emergency equipment and markings that make a police vehicle readily identifiable to the public, safe for the officer and equipped to efficiently carry out the mission of the Jackson Police Department.

The below charts are a breakdown of costs associated with equipping and fueling the current Dodge Charger patrol fleet in the Project Area.

Vehicle and Required Emergency Equipment	Equipment Costs	Total Vehicles	Total Costs
Dodge Chargers	\$21,098.00*	08	\$168,784.00
Outfit a vehicle (bar light, cages, consoles, laptop stands, additional lighting)	\$5,932.50	08	\$ 47,460.00
Mobile Antennas Kits & installation	\$240.59	08	\$ 1,924.72
Wiring and installation	\$133.94	08	\$ 1,071.52
Charge cards	\$71.00	08	\$ 568.00
Mobile radios and installation	\$3,500.00	08	\$ 28,000.00
Striping and decals	\$50.00	08	\$ 400.00
COSTS PER VEHICLE	\$31,026.03		
Cost of (08) Outfitted Dodge Chargers			\$248,208.72

*Current State of Mississippi Contract Price (as of September 24, 2015)

FUEL USAGE

Fuel consumption for the 2014 Dodge Charger has averaged 171.846 gallons per month.

Month/Year	Fuel Usage (Gallons)
October 2014	215.777
November 2014	186.308
December 2014	214.124
January 2015	141.738
February 2015	153.000
March 2015	158.509
April 2015	160.971
May 2015	160.159
June 2015	169.536
July 2015	204.657
August 2015	138.786
September 2015	158.587
TOTAL FUEL USED	2,062.152
AVERAGE MONTHLY FUEL USED	171.846 Gallons
ANNUAL AVERAGE FUEL COST	\$4,309.89/yr

*Fuel costs per gallon are market based @ (\$2.09/gal)

PROJECT AREA SUMMARY:

The approximate Project Area costs is:

Beat Manpower (w/fringe benefits).....\$2,369,404.80

Special Events.....\$ 455,116.41

Equipped Patrol Vehicle Cost (Dodge Charger).....\$ 248,208.24

Annual Average Fuel Usage.....\$ 4,309.89

Approximate Project Area Cost Analysis.....\$3,077,039.34

(Exhibit F)



Jackson Fire Department
Pride, Professionalism, Safety



Always

The defined analysis consists of many government properties and institutions. The Capitol Complex (proposed expanded area) includes four (4) colleges/universities, four (4) major hospitals and represents the State of Mississippi's largest concentration of commercial/office properties. Jackson Fire Department provides fire and emergency services to all State government buildings and personnel within the city limits of Jackson, MS. The State of Mississippi's (MS) Capitol Complex (proposed expanded area) consist of approximately (40) office buildings which receive fire and emergency services at no charge to the State of MS.

The Jackson Fire Department prides itself on providing unwavering dedication to public safety through fire protection, emergency medical service and public education to the City of Jackson. Within the proposed project area, we accomplish these goals with the use of **(7) fire stations** that man approximately **(132) budgeted personnel**. These stations operate **(11) pieces of heavy equipment** which include ladder trucks, fire engines and rescue companies, with a valuing roughly **\$5,300,000.00** with an **annual fuel consumption cost** of around **\$35,000.00**.

Jackson Fire Department has achieved an Insurance Service Office (ISO) rating of Class Three (3). Class One (1) generally represents superior property fire protection, and Class Ten (10) indicates that the area's fire suppression program doesn't meet ISO's minimum efforts. The City of Jackson's Class Three (3) rating is well above Mississippi State Rating Bureau's average of (8) ranking JFD amongst the highest caliber of fire safety personnel in the state.

(Exhibit F)

The proposed expanded area of the Capitol Complex covers portions of three (3) different districts and encompasses seven (7) fire stations with approximate (132) combat firefighters. The fire stations within the proposed expanded area respond annually to about 5,000 calls for service.

That being said the cost breakdown are as follows:

Station	Apparatus	Rank	Salary
16 Lakeland Drive	Engine	Captain,	42,000.00
		Lieutenant,	37,000.00
		Relief Driver,	34,000.00
		Firefighter	29,500.00
5 State Street Milsaps	Ladder Rescue	2 Captain,	84,000.00
		2 Lieutenant,	74,000.00
		2 Relief Driver,	68,000.00
		2 Firefighter	59,000.00
10 Woodrow Wilson	Engine	Captain,	42,000.00
		Lieutenant,	37,000.00
		Relief Driver,	34,000.00
		Firefighter	29,500.00
1 Central South Street	Engine Light Rescue	2 Captain,	84,000.00
		2 Lieutenant,	74,000.00
		2 Relief Driver,	68,000.00
		2 Firefighter	59,000.00
28 Terry Road JSU	Engine Ladder	2 Captain,	84,000.00
		2 Lieutenant,	74,000.00
		2 Relief Driver,	68,000.00
		2 Firefighter	59,000.00
14 Lynch Street JSU	Rescue Ladder	2 Captain,	84,000.00
		2 Lieutenant,	74,000.00
		2 Relief Driver,	68,000.00
		2 Firefighter	59,000.00
3 Fortification Street	Engine	Captain,	42,000.00
		Lieutenant,	37,000.00
		Relief Driver,	34,000.00
		Firefighter	29,500.00

Firefighters work a (24) hour by (48) hour shift schedules. This schedule encompasses approximately (10) shifts per month to equal (240) hours per firefighter by (3) shifts.

The cost for a single company station with benefits is approximately \$500,000.00. That number doubles to \$1,000,000.00 annually for a double company station.

Single Company @ \$427,500	X 3	\$1,300,000.00
Double Company @	X 4	\$3,400,000.00
Incident Command (Div.Chf.)	X 3 (\$57,000.00/Chief)	\$171,000.00
Total		\$4,871,000.00



The City of Jackson, Mississippi

Tony T. Yarber, Mayor

Melvin Priester, Jr., President, Ward 2

Tyrone Hendrix, Vice President, Ward 6

Ashby Foote, Ward 1

Kenneth Stokes, Ward 3

De'Keither Stamps, Ward 4

Charles Tillman, Ward 5

Margaret C. Barrett-Simon, Ward 7

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